

PUBLIC SAFETY AND CRIMINAL JUSTICE COMMITTEE

DATE: August 30, 2006

CALLED TO ORDER: 5:44 p.m.

ADJOURNED: 8:25 p.m.

ATTENDANCE

Attending Members

Mary Moriarty Adams, Chair
Greg Bowes
Vernon Brown
Sherron Franklin
Lynn McWhirter
William Oliver
Lincoln Plowman
Scott Schneider

Absent Members

AGENDA

PROPOSAL NO. 461, 2006 -approves an increase of \$5,000 in the 2006 Budget of the Marion County Sheriff's Department (State and Federal Grants Fund) to appropriate a grant from the Department of Treasury to reimburse for overtime costs related to the Alcohol, Tobacco and Firearms Task Force
"Do Pass" Vote: 7-0

PROPOSAL NO. 462, 2006 - approves an increase of \$500 in the 2006 Budget of the Marion County Sheriff's Department (County Grants Fund) to appropriate a grant from the Sam's Club Foundation to supply teddy bears that will be used by Crime Prevention to hand out to children who are in crisis situations
"Do Pass" Vote: 7-0

PROPOSAL NO. 463, 2006 - approves a transfer and appropriation totaling \$1,368,524 in the 2006 Budget of the Department of Public Safety, Police Division (Non-lapsing Federal Grant fund) for various programs to fight crime, improve homeland security including security within the city-county building, and for police officer training, financed by a \$19,000 transfer between characters of an existing federal grant, and new grants from the Indiana Criminal Justice Institute, U.S. Bureau of Alcohol, Tobacco and Firearms, and the Indiana Department of Homeland Security
"Do Pass" Vote: 8-0

PROPOSAL NO. 464, 2006 - approves a transfer of \$783,204 in the 2006 Budget of the Department of Public Safety, Emergency Management Planning Division (Non-lapsing Federal Grants Fund), to upgrade training facilities, hire training and exercise consultants and purchase equipment that will enhance the mission of the Urban Area Security Initiative (UASI)
“Do Pass”

Vote: 8-0

PROPOSAL NO. 465, 2006 - approves an increase of \$20,000 in the 2006 Budget of the Department of Public Safety, Animal Care and Control Division (Consolidated County Fund) to purchase a mobile cat display cage, fencing materials and related costs associated with the installation of an outside cattery on the animal shelter property, and to provide free sterilization surgeries and vaccinations for cats in Indianapolis, financed by a grant from the American Society for the Prevention of Cruelty to Animals
“Do Pass”

Vote: 7-0

BUDGET HEARING

Marion County Sheriff

Jail

Civil

Executive

Support Services

Indianapolis Metropolitan Police Department (IMPD)

Includes police pensions

PUBLIC SAFETY AND CRIMINAL JUSTICE COMMITTEE

The Public Safety and Criminal Justice Committee of the City-County Council met on Wednesday, August 30, 2006. Chair Mary Moriarty Adams called the meeting to order at 5:44 p.m., with the following members present: Greg Bowes, Vernon Brown, Sherron Franklin, Lynn McWhirter, William Oliver, Lincoln Plowman, and Scott Schneider.

Chair Moriarty Adams asked for consent to move Proposals 463 and 464, 2006 to the beginning of the agenda. Consent was given.

PROPOSAL NO. 463, 2006 - approves a transfer and appropriation totaling \$1,368,524 in the 2006 Budget of the Department of Public Safety, Police Division (Non-lapsing Federal Grant fund) for various programs to fight crime, improve homeland security including security within the city-county building, and for police officer training, financed by a \$19,000 transfer between characters of an existing federal grant, and new grants from the Indiana Criminal Justice Institute, U.S. Bureau of Alcohol, Tobacco and Firearms, and the Indiana Department of Homeland Security

Liz Allison, Grant Manager for IPD, said the appropriation is for numerous amounts of grants that the department has accumulated. She explained the grant ordinances (Exhibit A, found in the Council office with the original minutes) and said some of the appropriation would be used in the PSN Gang initiative for overtime, equipment, and tuition for 100 police officers to attend a conference.

John Ball, Director of Emergency Management, said plans to increase security in targeted facilities have been approved by the Department of Homeland Security and items included will enhance the police department response capability in case of an attack. He said the bulk of the Buffer Zone Protection Plan money will be used for video cameras to monitor targeted sites.

Ms. Allison said the Information Service Agency (ISA) will be running the bulk of the project.

Chair Moriarty Adams asked where the buffer zone area is located. Mr. Ball said there are a number of critical infrastructures defined by federal statute; however, it is sensitive information to announce at a public meeting.

Councillor Schneider asked if the cameras are fixed cameras. Mr. Ball said they are looking into having fixed cameras and having the flexibility to deploy them depending on a different threat.

Councillor Bowes asked how many cameras will be purchased. Mr. Ball said it is estimated at 20 cameras.

Councillor Franklin moved, seconded by Councillor Brown, to send Proposal No. 463, 2006 to the full Council with a “Do Pass” recommendation. The motion carried by a vote of 8-0.

PROPOSAL NO. 464, 2006 - approves a transfer of \$783,204 in the 2006 Budget of the Department of Public Safety, Emergency Management Planning Division (Non-lapsing Federal Grants Fund), to upgrade training facilities, hire training and exercise consultants and purchase equipment that will enhance the mission of the Urban Area Security Initiative (UASI)

Ms. Allison said this is the second year of funding for the Urban Area Security Initiative. She said they are reallocating funds to the correct areas where they will be actually spending the money.

Mr. Ball said this initiative is federally funded to enhance the security in urban areas. He said Indianapolis has been identified as an urban area and a plan has been developed to identify the priorities that need funding from this program. He said the money for overtime was not being used; therefore, they are reallocating funds to where the need is.

Councillor Oliver asked if special events are included in this program. Mr. Ball replied in the affirmative. Ms. Allison said they have to be careful what they label special events in the program, because the city already has a budget to provide security during those events.

Councillor Oliver moved, seconded by Councillor Franklin, to move Proposal No. 464, 2006 to the full Council with a “Do Pass” recommendation. The motion carried by a vote of 8-0.

Chair Moriarty Adams asked for consent to move Proposal No. 465, 2006 next on the agenda. Consent was given.

[Clerk’s note: Councillor Franklin left at 6:13 p.m.]

PROPOSAL NO. 465, 2006 - approves an increase of \$20,000 in the 2006 Budget of the Department of Public Safety, Animal Care and Control Division (Consolidated County Fund) to purchase a mobile cat display cage, fencing materials and related costs associated with the installation of an outside cattery on the animal shelter property, and to provide free sterilization surgeries and vaccinations for cats in Indianapolis, financed by a grant from the American Society for the Prevention of Cruelty to Animals

Leslie Fatum, Administrator for the Animal Control Division, said a \$20,000 grant was awarded to the division for the safe step home program. The grant will enhance the adoption of cats out of shelters and decrease the population of homeless cats in the community. She said the grant has three basic components: 1) \$800 will be used to build a mobile display cage; 2) \$4,000 will purchase materials for an outside cattery; 3)

\$15,000 will be spent on sterilization surgeries and vaccination of owned cats in targeted communities.

Councillor McWhirter moved, seconded by Councillor Oliver, to send Proposal No. 465, 2006 to the full Council with a “Do Pass” recommendation. The motion carried by a vote of 7-0.

PROPOSAL NO. 461, 2006 -approves an increase of \$5,000 in the 2006 Budget of the Marion County Sheriff’s Department (State and Federal Grants Fund) to appropriate a grant from the Department of the Treasury to reimburse for overtime costs related to the Alcohol, Tobacco and Firearms Task Force

Major Ronald Chappell, Marion County Sheriff’s Department (MCSD), said this is reimbursement for overtime for one deputy who has been assigned to the division. He said this deputy will now work full time on commercial robberies.

Councillor Schneider moved, seconded by Councillor Oliver, to move Proposal No. 461, 2006 to the full Council with a “Do Pass” recommendation. The motion carried by a vote of 7-0.

PROPOSAL NO. 462, 2006 - approves an increase of \$500 in the 2006 Budget of the Marion County Sheriff’s Department (County Grants Fund) to appropriate a grant from the Sam’s Club Foundation to supply teddy bears that will be used by Crime Prevention to hand out to children who are in crisis situations

Major Chappell said Sam’s Club donates teddy bears for crime intervention and road patrol deputies use them at accidents.

Councillor Bowes moved, seconded by Councillor Oliver, to send Proposal No. 462, 2006 to the full Council with a “Do Pass” recommendation. The motion carried by a vote of 7-0.

BUDGET HEARING

Marion County Sheriff

Colonel Kerry Forestal, Executive Officer, presented the overview of MCSD (Exhibit B, on file in the Council office). Some highlights are as follows:

- Merit and Reserve Deputies will be going to the Indianapolis Metropolitan Police Department (IMPD) and Special Deputies will continue to be a part of civil process along with building and court security.
- After July 31, 2006 (passage of consolidation) the department was organized into six divisions, combining the executive and administration divisions.

- Within the Administration Division, the crime watch, bicycle patrol, and central records section will be moved to the IMPD and the captain of administration position will be eliminated. The performed training hours will be combined with the IMPD; however, there will be a training section for the special deputies that will remain with the MCSD.
- There are 826 vehicles in MCSD; 612 of those vehicles will be going to IMPD and 214 will remain in the MCSD.
- Presently the Civil Division has 183 special deputies, who serve civil papers, collect tax warrants, and move prisoners back and forth from the jail and the courts.
- The Communications Division will be staying on the Sheriff's side of the IMPD. It has 148 civilians with 21 vacancies. Part of their job is to handle dispatch runs.
- The Investigations Division has 123 sworn officers, 35 civilians, and one reserve. All of these positions will be going to IMPD.
- Jail Division will remain on the MCSD side of the budget and has 308 correctional officers, with 23 vacancies. They will continue hiring for these positions to keep up with the numbers and reduce any overtime.
- Law Enforcement Division has 252 sworn officers, 23 civilians, and 128 reserves all going to IMPD.
- The Eagle Creek Section will be dissolved and be patrolled by IMPD.
- The E.O.D., K-9, S.W.A.T., and Hostage Negotiations sections have all been consolidated and will have county wide response to all these areas.
- The funding for the MCSD is out of the county general fund and the funding for IMPD is out of the city budget. The departments are one (IMPD), but there are separate areas that budgets are drawn from.

Councillor McWhirter asked how schedules are being combined when they are on separate contracts. Colonel Forestal said there is nothing in the contract that prohibits them to change schedules.

Councillor Schneider asked if all personnel receive vehicles. Colonel Forestal said not everyone on the MCSD side will have vehicles. He said it will be the civil division that will have the vehicles. Councillor Schneider asked how the garage will operate. Colonel Forestal said discussions are still being made in that regard.

Robert Clifford, City Controller, said the way it is budgeted, all the vehicles will move over to fleet services. He said there are still a number of discussions that need to take place. Mr. Clifford clarified that the funding for the MCSD is out of the county general fund and the funding for IMPD is out of the city budget. He said the departments are one (IMPD), but within the IMPD there are separate budgets.

Councillor Schneider asked if the savings is known on the consolidation. Colonel Forestal said not in the four areas that have already been consolidated, because the same numbers of officers are being used. Councillor Schneider asked the amount of any additional cost. Colonel Forestal said there should be no additional cost at this point.

Mr. Clifford said the goal is to get savings from the consolidation of administrative functions. He said there will be no savings from a reduction of police officers, correctional officers, or court line deputies.

Councillor Plowman asked if there will be any layoffs of civilian employees at the MCSD garage. Mr. Clifford said it is not anticipated to have any layoffs.

Major Chappell presented the budget for MCSD (Exhibit C, on file in the Council office). Some highlights are as follows:

- MCSD's budget for 2007 will have 936 full time employees and 24 part time employees. Five hundred and thirty (530) employees went to the IMPD budget.
- The revised budget is \$105 million and in the exhibit a lay out of the transfer of employees are shown.
- Within the MCSD budget, characters were taken out for a decrease of \$32 million.
- One hundred and fourteen (114) full time civilians and eight part time civilians were transferred out of the MCSD budget and into IMPD. The total amount of this decrease is over \$3.7 million.
- Some major budget increases are with the Arrestee Processing Center (APC) transferring to the MCSD budget, Wishard Hospital for medical increases, rent increases in every building.
- The increase in the MCSD budget is \$13,361,182. The total budget is \$69,238,363.

Councillor McWhirter asked if they feel comfortable they can fully fund their employees with the \$23 million in personal services. Major Chappell said he does not feel comfortable with the funding in their budget. Kim Diller, Office of Finance and

Management, said if a department has positions that will not be filled the entire year they will not budget the dollars for the entire year, because they know there will be vacancies. She said they budgeted for the amount of positions that are usually full.

Councillor McWhirter asked if the budget is adjusted for pay increases for correctional officers. Ms. Diller said the increases were put in the 2006 budget and the 2007 budget was based on the 2006 budget. She said 2007 wage control is based on what staff was as of July 2006. Councillor McWhirter asked if correctional officers have a union contract. Major Chappell said the merit contract has been moved and is currently being negotiated. He said there are three contracts in the budget (found on page seven of the exhibit).

Councillor Brown asked how many positions were cut out of the budget. Major Chappell said 60 positions were cut of the budget. The vacant positions are funded in the budget. Mr. Clifford said they know that MCSD is going to average a certain amount of vacancies and that is what they build into the budget. He said they also anticipate overtime, because there are vacancies.

Councillor Plowman asked if the overtime budget is sufficient for next year. Major Chappell said he does not believe that the overtime budget is sufficient, because they have already spent a significant amount the first six months. Councillor Plowman asked if there is a raise for union contracts in the budget. Major Chappell replied in the negative.

Bart Brown, Chief Financial Officer for the Council asked if the decreases in the MCSD budget include benefits, social security, and Public Employees Retirement Fund (PERF). Major Chappell replied in the affirmative.

Councillor Plowman asked about the funding mechanism for the pension plan. Major Chappell said the new employees will go into the '77 pension fund, the same fund the current Indianapolis Police Department (IPD) employees will go into. He said the current deputies will stay in their respective merit pension plans. Mr. Clifford said the Sheriff's pension plan is a private plan and the funding that is required will be recommended by the actuaries.

Councillor Plowman asked what part of the county will pay for the pension plan of new officers going into IMPD. Mr. Clifford said the new officers will be funded through a service district. He said a new taxing district has not been created.

Councillor McWhirter asked if there is a resolution to the social security issue. Suzannah Overholt, Transition Director, said the city will still contribute to social security of current employees. Mr. Clifford said the new officers will be exempt from social security, while existing IPD officers will be on social security. Ms. Overholt said they are pushing to maintain the current status quo due to the pension situation. She said social security status for public safety employees is driven by the pension status and

current deputies should remain covered. Ms. Overholt said they still do not have a definite answer.

Councillor Bowes asked if the budget includes enough money to cover the most expensive option of consolidation. Mr. Clifford said the budget anticipates that social security continues to be paid for MCSD deputies that transfer to IMPD.

Mr. Clifford said he is comfortable that both funds are adequately supported; however, it is likely that changes will be made to the budget next year.

Councillor McWhirter asked if they will have the ability to move money from the MCSD to the IMPD once a tax rate is set. Mr. Clifford replied in the affirmative. He said it will take a couple of steps to move money around, but it can be done.

Indianapolis Metropolitan Police Department (IMPD)

James Wyatt, Assistant Chief, presented an overview of IMPD (Exhibit D, on file in the Council office). Some of the highlights are as follows:

- IMPD will be serving 791,780 residents, with 373 square miles.
- IMPD will have 1640 sworn officers and 607 civilians.
- The operations division will now have uniform patrols and detectives for each district.
- Criminal Investigations division will handle all the major crime that occurs in the county.
- Administrative division will support the staffing, equipment, and infrastructure to perform daily operations.
- To date 30,000 dedicated staff hours and \$745,000 in pay has been allocated toward special events in the city.
- IMPD will provide school safety by enforcing curfew, truancy sweeps, and provide programs to educate children in the schools.

[Clerk's note: Councillor Franklin returned at 7:40 p.m.]

Councillor Bowes asked if district detectives will handle property crimes. Mr. Wyatt replied in the affirmative.

Councillor Oliver asked if money has been budgeted to continue recruitment for African-Americans. Frank Anderson, Marion County Sheriff, said recruitment will be done not

only for African-Americans, but an effort will be made to include all minority groups. Councillor Brown said if the department is serious about minority recruitment, they will have an adequate funding for recruitment.

Councillor Franklin said she has asked for at least \$50,000 for recruitment. She said it is hard to get people interested to join the force in the community and the department needs money to recruit outside the community.

Councillor Bowes asked if an effort has been made to advertise when the department is seeking applicants. Mr. Wyatt replied in the affirmative.

Mr. Clifford said he will work on getting a separate line item for recruitment in the budget.

Councillor Brown asked if the department has any plans to expand prevention programs. Mr. Wyatt replied in the affirmative and said some programs are ready to expand to county schools. He said the issue is funding and staffing for the program.

Councillor Brown asked how many officers per beat there will be. Mr. Wyatt said it is unclear at this time. Clifford Myers, Deputy Chief, said the ideal strength would be one beat officer for each of the 101 beats on the three primary shifts.

Councillor Plowman asked if the current staffing level of both law enforcement departments will be adequate to fight crime in Marion County. Mr. Wyatt replied in the affirmative. Sheriff Anderson said he is confident that he will find employees doing work that a civilian employee should be doing instead of being on the street patrolling. He said by statute the Sheriff can have up to 40% of law enforcement as reserves.

Doug King, Financial Analyst, presented the budget of IMPD. Some highlights are as follows:

- IMPD's budget is IPD's budget with the addition of 408 officers.
- Character 01 has increased to \$42 million, which includes the 408 officers.
- A significant increase is in Character 03 for the Information Service Agency (ISA) charges.
- Character 04 has increased to \$720,556 due to 245 vehicle leases. Two hundred and five (205) are patrol cars.
- The increase in Character 05 is due to fleet charges for fuel cost and the addition of MCSD vehicles.
- The total proposed budget for IMPD is \$198,527,082.

Councillor Plowman asked if a decision has been made on the system that will be used for uniform and personal supplies. Mr. King said a final decision has not been made; however, the quartermaster system is what they are leaning towards. Ms. Overholt said this is an issue that will be resolved during contract negotiation. Ms. Diller said however the system would have been done in the MCSD and they will move that over until the issue is resolved.

Councillor McWhirter asked where the ISA charges are in the IMPD's budget. Ms. Diller said the ISA charges are in Line Item 335, Information Technology. Councillor McWhirter asked if the MCSD and IPD's ISA charges are in the IMPD budget. Ms. Diller replied in the affirmative and said the increase is county and city wide. She said the increase is basically an allocation based on head count.

Mr. Brown asked for clarification on the debt service. Jeff Seidenstein, Budget Manager, said the increase is the interest on borrowing from the pension fund. He said they moved the interest payments into a debt service fund that is separate from this budget.

Councillor Plowman asked if the charge for the new building that is being leased in Line Item 350, Facility Lease and Rentals. Ms. Diller said any new facilities are not in the budget at this time.

Councillor McWhirter asked if they have looked into the state bid for vehicles. Ms. Diller said Amy McFadden, Deputy Controller, is looking into state vehicle leases. Mr. Brown said the state bid is only part of the cost of the vehicle leases.

Councillor Schneider asked what portion of the \$21 million increase in public safety is dedicated to the mandates from the courts and savings from consolidation. Ms. Diller said the increases are the ISA charges, the additional jail beds, pension, health cost, and health insurance. She said the total increase for IMPD only, is \$23.4 million; however, changes will be made in the budget and they will only decrease the budget. Ms. Diller said the mandates are not included and there will be an addition in the MCSD budget.

CONCLUSION

With no further business pending, and upon motion duly made, the Public Safety and Criminal Justice Committee of the City-County Council was adjourned at 8:25 p.m.

Respectfully submitted,

Mary Moriarty Adams, Chair
Public Safety and Criminal Justice Committee

MMA/as